# The Legal Framework relating to Security in the Ports of Nautical Tourism

2<sup>nd</sup> ADRIATIC MARITIME LAW CONFERENCE, May 2017, Opatija, Croatia

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Croatian Science Foundation

### **General Framework**

- SOLAS Convention XI-2 Chapter Special Measures to Enhance Maritime Security
- ISPS Code International Ship and Port Facility Security Code
- Regulation (EC) No 725/2004 on enhancing ship and port facility security
- Directive 2005/65/EC on enhancing port security
- Security Protection of Maritime Vessels and Ports Act
- Maritime Demesne and Maritime Ports Act
- Private Security Act
- By-Law on conditions and methods of enforcing technical protection
- By-Law on arrangement and classification of ports of nautical tourism

## **General Nautical Data**

- State Bureau for Statistics (2016)
  - **139** ports of nautical tourism 71 marinas and 69 other ports
  - Overall space volume = 3.7 m<sup>2</sup> , over 17.400 mooring berths
  - **Continuous berth**: **13.422 vessels** (little more than half are <u>motor yachts</u>, little less than half are <u>sailing yachts</u>)
  - Transit vessels: 3 counties (Split-Dalmatian, Šibenik-Knin and Zadar) = over 135.000, 13,1% annual increase; in total: over 198.000 vessels, 8,6% annual increase
  - Flags: majority under Croatian flag, other dominant flags: Austria, Germany, Italy and Slovenia
  - Total income: 796 million HRK; 70% berthing (4% annual increase)
- eCrew system (Ministry of Tourism, January-September 2016)
  - Nautical guests 410.541 arrivals and 2,84 million overnight stays

### **Practical Issues**

Ports of nautical tourism that employ private protection service providers:

- Control of entry and exit
  - Right to prevent free access to the port area?
- Protection of infrastructure
- Protection of guests' property
  - Does this include boats, vessels etc. anchored in the port area, and to what extent?
- Protection of people and property through constant supervision and control
  - Scope of rights and powers to act? Responsibility and liability for poor performance or non-performance?
  - Is it necessary to provide both the physical and technical protection?

## Security Protection of Maritime Vessels and Ports Act (2012) (i)

- Art. 2, para 1, p. 6 definition of security protection
  - A system of preventive measures aimed to protect a vessel and port from threats of <u>intentional unlawful conduct</u>
  - What about negligent conduct or omission resulting in damage?
- Art. 25
  - Security in the special purpose ports (including the ports of nautical tourism) => responsibility of the <u>concessionaire</u>
  - Necessary to establish a port security protection service organization

# Security Protection of Maritime Vessels and Ports Act (2012) (ii)

#### Art. 26

- Port of nautical tourism <u>security risk assessment plan</u> => responsibility of the <u>concessionaire</u> (in accordance with the Annex 4)
  - To be approved by the Ministry of the Sea, Transport and Infrastructure (prior opinion by the Ministry of Interior)
- Art. 27
  - Port security protection plan
    - Based on the risk assessment, cannot be prepared by the same organization in charge of risk assessment preparation
    - To be approved by the Ministry of the Sea, Transport and Infrastructure (prior opinion by the Ministry of Interior)
- Art. 29 security levels (1 basic level, 2 increased threat, 3 high probability of threat occurring)

## By-Law on arrangement and classification of ports of nautical tourism (2008)

- Art. 2 Port of nautical tourism definition:
  - Business-functional complex in which a legal or physical person conducts business and provides tourism services in nautical tourism and other services in function of tourist spending (commercial, catering and other)
- Art. 11 general conditions, including: <u>secure movement of tourists and</u> <u>staff</u>
- <u>Porter/reception services (o-24h)</u> and <u>seamen-protection service</u> requirements, if ports are categorized for specific categories, such as ports of nautical tourism
  - What is "seamen-protection service"? Contractual based definition or general legal requirements?
  - General liability in accordance with *lex generalis*, or contractual determination of liability division?

### Private Security Act (2010) (i)

- Categories and conditions with regard the provision of private security services
- Art. 27 et cet physical protection
  - Rights and powers: identification, issuing warnings and orders, limitation of movement, bodily and property examination, use of force (including lethal weapons) ...
  - Gradual, proportional, selective, exceptional and necessary use of force
- Art. 43 et cet technical protection
  - Anti-theft, unlawful entry, unlawful entry of forbidden materials... means and mechanisms ...

## Private Security Act (2010) (ii)

#### Art. 9 – Responsibility and Liability

- Damage compensation, private security service provider's <u>employees</u>, contractual and non-contractual (third party) liability, <u>conduct</u> contrary to the Act and other relevant legislation – **strict liability principle**
- Recourse right against employees if intent or gross negligence
- Problem 1: status of employees -> technical protection contractors = possiblty to use their services under the contract of result
- Solution: general contractual and non-contractual liability norms in Obligations Act
- Problem 2: so-called *"dangerous activities"* as opposed to the necessity to prove unlawful conduct?

